

Message Text

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ACTION MMO-02

INFO OCT-01 AF-10 ISO-00 SS-15 SP-02 PM-05 A-01 PER-01
HA-05 INR-10 L-03 PA-01 ABF-01 SY-05 OC-06 CCO-00
FBO-02 EB-08 SIG-03 /081 W
-----104712 301256Z /45

P 291900Z JUN 78
FM AMEMBASSY PRETORIA
TO SECSTATE WASHDC PRIORITY 1573

C O N F I D E N T I A L SECTION 1 OF 7 PRETORIA 3692

STADIS////////////////////////////////////
(APPLICABLE ONLY TO PART II ON OTHER AGENCIES)
E.O. 11652: GDS
TAGS: SF OGEN
SUBJ: FY 1980 GOALS/OBJECTIVES AND RESOURCE MANAGEMENT
(GORM) PROCESS

REF: STATE 63477

FOLLOWING IS EMBASSY'S RESPONSE TO REFTEL. THE ANALYSIS ASSUMES THAT SOUTH AFRICA WILL CONTINUE TO BE A MAJOR FACTOR IN U.S. FOREIGN POLICY CONSIDERATIONS AND THAT THE REQUIREMENTS LEVIED ON THE EMBASSY'S REGIONAL SERVICES WILL REMAIN AT A HIGH LEVEL AND PROBABLY RISE STILL FURTHER. NO PARTICULAR ALLOWANCE IS MADE FOR THE FUTURE OF RHODESIA AND NAMIBIA, BOTH OF WHICH REQUIRE A MAJOR PORTION OF THE MISSION'S ATTENTION; EITHER OR BOTH MIGHT ATTAIN INDEPENDENCE IN THE NEXT TWO YEARS, OR, ALTERNATIVELY, BECOME EVEN MORE COMPLEX AND VIOLENT PROBLEMS THAN THEY ARE TODAY. DEPT SHOULD NOTE THAT REGIONAL SERVICES HAVE NOT BEEN SEPARATELY LISTED UNDER "OTHER" AS PROPOSED IN PARA B 7 OF PART I OF REFTEL BECAUSE OF THE OFFICES CONCERNED SERVE THE ENTIRE MISSION IN SOUTH AFRICA AS WELL AND ARE INTEGRAL ELEMENTS OF THE EMBASSY.

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PART I

ZBB-1

1. TOTAL U.S. PERSONNEL - 57
2. TOTAL FSL - 83

3. TOTAL PERSONNEL OF MISSION - I.E., THE "CURRENT LEVEL" -
140

A. PACKAGE I - 132

B. PACKAGE II - 134

C. PACKAGE III - 139

D. PACKAGE IVE - 145

RATIO: ONE U.S. EQUALS FOUR LOCAL.

ZBB-2

ZERO-BASE BUDGETING

FY-1980

PERSONNEL RESOURCE WORKSHEET

FY-1978 PACKAGE I

(1)	(2)	(3)	(4)	(5)	(6)	(7)
FUNCTION	AMER	AMER	FSL	AMER	AMER	FSL
	OFF	STAFF	OFF	STAFF		

EXEC 5 4 1 5 4 1

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POL/LABOR 8 3 - 8 3 -

E/C 5 1 10 5 1 10

CONS 5 1 14 4 1 14

ADMIN 23 2 58 22 2 52

TOTAL THIS

PACKAGE 46 11 83 44 11 77

CUMULATIVE

TOTAL 46 11 83 44 11 77

PACKAGE II PACKAGE III

(8) (9) (10) (11) (12) (14)

AMER AMER FSL AMER AMER FSL

OFF STAFF OFF STAFF

EXEC - - - - -

POL/LABOR - - - - -

E/C - - - - -

CONS 1 - - - -

ADMIN 1 - - - - 5

TOTAL THIS

PACKAGE 2 - - - - 5

CUMULATIVE

TOTAL 46 11 77 46 11 82

NOTE: PACKAGE III FSL TOTAL IS ONE SHORT OF CURRENT
LEVEL DUE TO PRESUMED INSTALLATION OF TERP.

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FBO-02 EB-08 SIG-03 /081 W

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P 291900Z JUN 78

FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC PRIORITY 1574

C O N F I D E N T I A L SECTION 2 OF 7 PRETORIA 3692

STADIS////////////////////////////////////

(APPLICABLE ONLY TO PART II ON OTHER AGENCIES)

PACKAGE IV

(14) (15) (16)

AMER AMER FSL

OFF STAFF

EXEC - - -

POL/LABOR - 1 -

E/C - - -

CONS - - -

ADMIN 2 - 3

TOTAL THIS

PACKAGE 2 1 3

CUMULATIVE

TOTAL 48 12 85

ZBB-3

NINETY PERCENT OF CURRENT LEVEL:
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1. REPUBLIC OF SOUTH AFRICA

2. PACKAGE I OF IV

3. ACTIVITY DESCRIPTION:A. AT 90 PERCENT OF CURRENT LEVEL, THE MISSION WOULD DO WITHOUT THE SERVICES OF THE ASSISTANT REGIONAL SY OFFICER AND THE CONSULAR OFFICER IN DURBAN (2 AMERICAN POSITIONS EQUAL TO 8 LOCAL POSITIONS) PLUS 5 LOCAL POSITIONS IN PRETORIA (2 MESSENGER/CLEANERS, ONE NURSE, ONE SWITCHBOARD OPERATOR, AND ONE TELEX OPERATOR) AND ONE LOCAL POSITION IN CAPE TOWN (THE GENERAL SERVICES SPECIALIST). REALLOCATION OF FUNCTIONS, RECOURSE TO NON-PERSONAL SERVICE CONTRACTS, AND, IN THE CASE OF CAPE TOWN, MORE TDY GSO ASSISTANCE FROM PRETORIA, WOULD HELP ABSORB THE EFFECTS OF THIS PACKAGE. INSTALLATION OF TERP EQUIPMENT AS PLANNED IN FY-78 IS ASSUMED AS IS THE CONTINUED ASSIGNMENT OF PARTICULARLY WELL-QUALIFIED OFFICERS TO DURBAN. WITH THE EXCEPTION OF DURBAN, THE MISSION COULD FUNCTION SUBSTANTIALLY AS IT DOES AT THE PRESENT TIME, INCLUDING CONTINUATION OF THE HEAVY STRAIN ON THE EMBASSY POLITICAL SECTION, THE REGIONAL PERSONNEL AND B&F OFFICES, AND THE JOHANNESBURG CONSULAR OPERATION. REGIONAL SECURITY SERVICES WOULD, OF COURSE, BE WEAKENED. THIS MIGHT BE REMEDIED IN PART AT LEAST BY MORE FREQUENT TDY ASSIGNMENTS TO THE AREA BY SY. IN DURBAN, TWO OFFICERS WOULD HAVE TO DO THE WORK NOW ACCOMPLISHED BY THREE. SHOULD THE REQUIREMENTS PLACED ON THE EMBASSY POLITICAL SECTION BE RELAXED OVER THE NEXT YEAR OR SO (E.G. THROUGH RESOLUTION OF THE NAMIBIAN AND RHODESIAN PROBLEMS), A PRETORIA POLITICAL OFFICER MIGHT THEN BE ABLE TO ASSIST DURBAN PERIODICALLY ON THE POLITICAL SIDE, THE MOST IMPORTANT ELEMENT OF
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THAT POST'S WORK.

B. DESPITE THE DISADVANTAGES OF PACKAGE I, CONFIGURATIONS IN OTHER WAYS WOULD PRODUCE EQUAL OR GREATER DISADVANTAGES. THE MISSION ECONOMIC/COMMERCIAL

STAFF IS AT MINIMUM, THE POLITICAL OPERATION IS HARD-PRESSED, THE REGIONAL DEMANDS ON THE ADMINISTRATIVE SECTION ARE CONTINUALLY MOUNTING (RATHER STEEPLY IN THE CASE OF PERSONNEL AND B&F SERVICES), JOHANNESBURG IS IN FACT ACQUIRING MORE STAFF (NOT INCLUDED HERE IN ACCORD WITH PARA B6D IN PART I OF REFTTEL) BECAUSE OF RISING CONSULAR WORKLOAD, AND CAPE TOWN IS AT A MINIMUM IF IT IS TO CONTINUE TO SERVE BOTH AS A CONSULATE GENERAL AND SUPPORTER (NOTABLY IN THE ADMINISTRATIVE AND POLITICAL AREAS) OF THE EMBASSY STAFF (INCLUDING THE AMBASSADOR) WHICH MOVES TO CAPE TOWN FOR 5-6 MONTHS EACH YEAR DURING THE PARLIAMENTARY SESSION.

4. RESOURCE REQUIREMENTS:

	THIS PACKAGE FY-80			
	FY-78	FY-79	ONLY	CUMULATIVE
US OFFICERS	46	46	44	44
US STAFF	11	11	11	11
FSL'S	83	82	77	77
TOTALS	140	139	132	132

(NOTE: REDUCTION OF ONE FSL IN FY-79 ASSUMES TERP INSTALLATION.)

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-----106003 301257Z /45

P 291900Z JUN 78
FM AMEMBASSY PRETORIA
TO SECSTATE WASHDC PRIORITY 1575

C O N F I D E N T I A L SECTION 3 OF 7 PRETORIA 3692

STADIS////////////////////////////////////
(APPLICABLE ONLY TO PART II ON OTHER AGENCIES)
5. IMPACT:

A. THE MOST IMPORTANT EFFECT ON MISSION OPERATIONS IN SOUTH AFRICA WOULD BE WEAKENING IN ABILITY TO SUPPORT THE BASIC OBJECTIVES OF AVOIDING RACIAL CONFLICT IN SOUTH AFRICA AND OF SEEKING TO IMPROVE THE HUMAN RIGHTS ENVIRONMENT (PRETORIA 255). MORE SPECIFICALLY, OPERATING DURBAN WITH TWO INSTEAD OF THREE OFFICERS WOULD CUT-BACK THE EXTENT AND DEPTH OF OUR CONTACT, REPRESENTATIONAL, ANALYTICAL AND REPORTING COVERAGE OF THE POLITICAL SCENE IN A REGION OF THE COUNTRY WHICH IS THE CENTER OF THE WHITE POLITICAL OPPOSITION, OF THE MINORITY INDIAN COMMUNITY, AND OF THE LARGEST BLACK TRIBAL GROUP (THE ZULUS, WHO ALONE NUMBER EVEN MORE THAN THE WHITES) LED BY SOUTH AFRICA'S MOST PROMINENT BLACK LEADER. OTHER FUNCTIONS - ECONOMIC/COMMERCIAL AND CONSULAR - WOULD ALSO BE ADVERSELY AFFECTED TO A CERTAIN EXTENT. MISSION RESOURCES ARE ALREADY SEVERELY STRAINED; PACKAGE I WOULD ADD TO THE PROBLEM.

B. SY IS THE BETTER JUDGE OF THE IMPACT OF OPERATING WITH A SINGLE REGIONAL SECURITY OFFICER. IT IS SELF-EVIDENT, HOWEVER, THAT SECURITY SUPPORT TO THE SEVERAL CONFIDENTIAL

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POSTS SERVED WOULD BE MARKEDLY REDUCED AT A TIME OF MOUNTING RACIAL TENSION, VIOLENCE, AND INTERNATIONAL CONTENTION IN SOUTHERN AFRICA.

C. MISSION AND REGIONAL ADMINISTRATIVE SERVICES WOULD BE NO MORE THAN MARGINALLY AFFECTED BY THE REDUCED FSL COMPLIMENT IF THE REMEDIAL MEASURES NOTED UNDER 3A ABOVE WERE ADOPTED.

NINETY-FIVE PERCENT OF CURRENT LEVEL:

1. REPUBLIC OF SOUTH AFRICA

2. PACKAGE II OF IV

3. ACTIVITY DESCRIPTION:

AT 95 PERCENT OF THE MISSION'S CURRENT LEVEL, THE DURBAN CONSULAR OFFICES AND PRETORIA ASSISTANT REGIONAL SECURITY OFFICER POSITIONS WOULD BE RESTORED, THUS RE-ESTABLISHING THE PRESENT AMERICAN OFFICER COMPLIMENT. (IT IS REALIZED THAT THIS IS EQUAL TO THE RESTORATION OF 8 LOCAL POSITIONS RATHER THAN 7 AS TECHNICALLY WOULD BE CALLED FOR AT PRECISELY 95 PERCENT OF CURRENT LEVEL; ENOUGH FLEXIBILITY TO ALLOW FOR SUCH MINIMUM DEVIATION IS ASSUMED IN THIS INSTANCE.) THE SIX LOCAL POSITIONS ELIMINATED ARE THE SAME AS THOSE IN PACKAGE I. AT THIS LEVEL,

THE MISSION WOULD BE ABLE TO MAINTAIN ITS PRESENT
SUBSTANTIVE OPERATIONS AND REGIONAL SECURITY SUPPORT.
MISSION AND REGIONAL ADMINISTRATIVE SERVICES WOULD BE
MARGINALLY AFFECTED; REALLOCATION OF FUNCTIONS AND NON-
PERSONAL SERVICE CONTRACTS WOULD PROBABLY REMEDY MOST
OF THE SHORTFALLS IN THIS AREA.
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4. RESOURCE REQUIREMENTS:

	THIS PACKAGE FY-80			
	FY-78	FY-79	ONLY	CUMULATIVE
US OFFICERS	46	46	2	46
US STAFF	11	11	-	11
FSL'S	140	139	2	134

5. IMPACT:

SUPPORT FOR POLICY GOALS/OBJECTIVES WOULD NOT BE
AFFECTED. ASSUMING ADOPTION OF THE REMEDIES NOTED ABOVE,
ESSENTIAL MISSION AND REGIONAL ADMINISTRATIVE ACTIVITIES
COULD CONTINUE PROBABLY AT ONLY SLIGHTLY REDUCED
EFFECTIVENESS.

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FBO-02 EB-08 SIG-03 /081 W
-----106261 301259Z /45

P 291900Z JUN 78
FM AMEMBASSY PRETORIA
TO SECSTATE WASHDC PRIORITY 1576

C O N F I D E N T I A L SECTION 4 OF 7 PRETORIA 3692

STADIS////////////////////////////////

(APPLICABLE ONLY TO PART II ON OTHER AGENCIES)

ONE HUNDRED PERCENT OF CURRENT LEVEL:

1. REPUBLIC OF SOUTH AFRICA

2. PACKAGE III OF IV

3. ACTIVITY DESCRIPTION:

AT 100 PERCENT OF CURRENT LEVEL, ALL ACTIVITIES OF THE MISSION WOULD BE CONTINUED AS AT PRESENT. ASSUMING TERP INSTALLATION, THE EMBASSY WOULD BE OVERSTAFFED BY ONE LOCAL TELEX OPERATOR.

4. RESOURCE REQUIREMENTS:

	THIS			
	PACKAGE			FY-80
	FY-78	FY-79	ONLY	CUMULATIVE
US OFFICERS	46	46	-	46
US STAFF	11	11	-	11
FSL'S	83	82	4	82

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TOTALS	140	139	4	139
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NOTE: FY-80 CUMULATIVE IS ONE SHORT OF CURRENT LEVEL BECAUSE OF ONE FSL REDUNDANCY UPON THE PRESUMED INSTALLATION OF TERP.

5. IMPACT:

WHILE PRESENT MISSION ACTIVITIES COULD BE MAINTAINED AT THIS LEVEL, RISING POLITICAL, ADMINISTRATIVE AND CONSULAR DEMANDS HAVE IN REALITY SURPASSED RESOURCES.

INCREASE OVER CURRENT LEVEL:

1. REPUBLIC OF SOUTH AFRICA

2. PACKAGE IV OF IV

3. ACTIVITY DESCRIPTION:

A. THIS INCREASE IN CURRENT LEVEL POSITIONS WOULD INVOLVE THE ADDITION OF THE FOLLOWING: ONE AMERICAN SECRETARY IN THE POLITICAL SECTION; ONE AMERICAN OFFICER

AND TWO LOCALS IN THE REGIONAL B&F OFFICE; ONE AMERICAN OFFICER AND ONE LOCAL IN THE PERSONNEL OFFICE. (IN ACCORD WITH PARA B6D IN PART I OF REFTEL, INCREASED CONTAINED IN THE CONSULAR PACKAGE AND APPROVED TO HANDLE THE JOHANNESBURG CONSULAR WORKLOAD GROWTH ARE NOT INCLUDED.)

6. INTENSIVE AMERICAN INVOLVEMENT IN THE EFFORTS TO FIND PEACEFUL SOLUTIONS TO THE RHODESIAN AND NAMIBIAN PROBLEMS AND TO RACIAL CONFLICT IN SOUTH AFRICA, THE DETERIORATION IN OUR RELATIONS WITH SOUTH AFRICA, AND
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THE ATTEMPTS TO PREVENT THE SPREAD OF NUCLEAR WEAPONS CAPABILITY TO SOUTH AFRICA HAVE PLACED GROWING BURDENS ON THE EXECUTIVE AND POLITICAL SECTIONS OF THE EMBASSY. ACTIVITIES INVOLVED ARE COMPREHANSIVE COVERAGE OF RHODESIA AND NAMIBIA AND OF SOUTH AFRICAN ACTIONS AND INTENTIONS WITH RESPECT TO THOSE TERRITORIES; PARTICIPATION IN COMPLEX AND PROLONGED NEGOTIATIONS ON THOSE PROBLEMS; EXPANDING ACTIVITY IN THE LABOR FIELD AND I PROMOTING EQUITABLE TREATMENT BY AMERICAN COMPANIES OF BLACK EMPLOYEES; SUBSTANTIALLY ENLARGED CONTACT WITH ALL COMMUNITIES AND IN-DEPTH ASSESSMENT OF ATTITUDES AND THE PROSPECTS FOR CHANGE IN SOUTH AFRICA. IN SEEKING TO MEET THESE REQUIREMENTS, WE HAVE STRETCHED OFFICER CAPABILITIES TO THE LIMIT AND WE ARE BEYOND THE CAPACITIES OF OUR EXCELLENT SECRETARIAL SUPPORT AND HAVE HAD INCREASINGLY TO RESORT TO A GREAT DEAL OF OVERTIME, SACRIFICING WORK ELSEWHERE IN THE EMBASSY AND CONTRACTING FOR THE SERVICES OF QUALIFIED AND CLEARED EMBASSY WIVES. AN ADDITIONAL SECRETARY FOR THE POLITICAL SECTION IS ESSENTIAL.

C. THE PROJECTED NEED FOR ADDITIONAL REGIONAL B&F STAFF RESULTS FROM STEADILY RISING DEMANDS DUE PARTICULARLY TO THE SUBSTANTIAL INCREASE IN PEACE CORPS AND AID STAFF AND ACTIVITY IN THE BLS COUNTRIES. THE COST OF THE THREE ADDITIONAL B&F STAFF MEMBERS WOULD BE REIMBURSED BY THE SERVICED AGENCIES.

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FBO-02 EB-08 SIG-03 /081 W

-----106637 301300Z /45

P 291900Z JUN 78

FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC PRIORITY 1577

C O N F I D E N T I A L SECTION 5 OF 7 PRETORIA 3692

STADIS////////////////////////////////////

(APPLICABLE ONLY TO PART II ON OTHER AGENCIES)

D. THE NEED FOR INCREASED PERSONNEL OFFICE STAFF
IS MADE CLEAR BY THE RECENT ADDITION OF ZAMBIA, MAURITIUS,
MALAWI AND MADAGASCAR TO THE AREA OF RESPONSIBILITY OF
THE PERSONNEL OFFICER -- WHO ALREADY COVERED THE THREE
BLS COUNTRIES, MOZAMBIQUE AND THE FOUR SOUTH AFRICAN
POSTS. NOT ONLY IS THE WORKLOAD MARKEDLY EXPANDED, BUT
PERIODS OF ABSENCE OF THE PERSONNEL OFFICER ON TRAVEL
TO SERVICED POSTS WILL BE AT LEAST DOUBLED.

4. RESOURCE REQUIREMENTS:

	THIS PACKAGE FY-1980			
	FY-78	FY-79	ONLY	CUMULATIVE
US OFFICERS	46	46	2	48
US STAFF	11	11	1	12
FSL'S	83	82	3	85
TOTALS	140	139	6	145

5. IMPACT:

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AT THIS LEVEL, THE MISSION WOULD BE IN A POSITION TO
ASSURE TIMELY AND THOROUGH SUPPORT OF OUR POLITICAL OBJEC-
TIVES AND TO PROVIDE PERSONNEL AND B&F SERVICES WHICH
OTHERWISE WOULD ALMOST INEVITABLY BECOME LESS EFFECTIVE.
THE MISSION, IN OTHER WORDS, WOULD BE ENABLED TO MAINTAIN
PAST STANDARDS. THE LIGHTENING OF THE SUBSTANTIAL EXTRA
BURDENS NOW BORNE BY SEVERAL MEMBERS OF THE STAFF WOULD
IMPROVE MORALE AND EFFICIENCY.

NON-SALARY FUNDING:

1. OFFICE SPACE: WITH THE EXCEPTION OF CONSULATE GENERAL JOHANNESBURG (SEE JOHANNESBURG 1360), MISSION OFFICE SPACE IS ADEQUATE. THE EMBASSY IS ABLE TO ACCOMMODATE REASONABLY WELL AND WITH MINIMAL DISRUPTION THE NUMEROUS OFFICIAL DELEGATIONS WHICH COME FREQUENTLY TO SOUTH AFRICA PARTICULARLY IN CONNECTION WITH NEGOTIATIONS ON RHODESIA, NAMIBIA AND THE NON-PROLIFERATION PROBLEM. FOR SECURITY REASONS AND FROM THE LONG-TERM COST POINT OF VIEW, CONSIDERATION SHOULD BE GIVEN TO BUILDING OR BUYING A FREE-STANDING CHANCERY IN PRETORIA. FISICALLY IT WOULD BE RESPONSIBLE TO DO SO IN VIEW OF THE RELATIVELY LOW CONSTRUCTION AND PROPERTY COSTS PREVAILING IN SOUTH AFRICA AT THE PRESENT TIME. WHILE SUFFICIENT SPACE IS AVAILABLE TO THE AMBASSADOR AND SEVEN OR EIGHT OF HIS STAFF WHEN THEY ARE IN CAPE TOWN FOR FIVE TO SIX MONTHS EACH YEAR, THE CURRENT CAPE TOWN OFFICE LOCATION IS NOT ENTIRELY ADEQUATE FROM A SECURITY POINT OF VIEW AND HIGHLY DESIRABLE ON-LINE COMMUNICATIONS EQUIPMENT CANNOT BE ACCOMMODATED. THE PROSPECTS FOR MOVING TO MORE SATISFACTORY CAPE TOWN QUARTERS ARE BEING INVESTIGATED. IT IS EVIDENT THAT SUBSTANTIAL EXPENSE WOULD BE INVOLVED; THE ESTIMATED COST OF VACATING THE

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CURRENT PREMISES IS 100,000 DOLLARS. ALLOCATION OF FUNDS TO OFFICE SPACE BELOW THE FY-78 LEVEL COULD ONLY BE AT THE SACRIFICE OF MAINTENANCE.

2. HOUSING: GENERALLY, STAFF HOUSING (ALL GOVERNMENT-LEASED WITH THE EXCEPTION OF A FEW GOVERNMENT-OWNED PREMISES) IS QUITE SATISFACTORY IN SIZE, CONVENIENCE AND COMFORT. FURNISHINGS ARE IN MOST CASES ADEQUATE. CONSIDERATION SHOULD BE GIVEN TO CONVERSION TO PRIVATELY-LEASED HOUSING AND FULL SHIPMENT OF HHE. ANALYSIS SHOULD, OF COURSE, BE MADE OF THE COMPARATIVE COST OF PURCHASE, REPLACEMENT AND MAINTENANCE OF GOVERNMENT HHE. CONVERSION TO PRIVATE LEASES AND HHE WOULD PROBABLY PERMIT ABOLITION OF ONE US AND TWO FSLE POSITIONS IN GSO.

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P 291900Z JUN 78
FM AMEMBASSY PRETORIA
TO SECSTATE WASHDC PRIORITY 1578

C O N F I D E N T I A L SECTION 6 OF 7 PRETORIA 3692

STADIS////////////////////////////////////

(APPLICABLE ONLY TO PAR II ON OTHER AGENCIES)

3. REPRESENTATION AND TRAVEL: FUNDS ALLOCATED TO MISSION REPRESENTATION AND TRAVEL ACTIVITIES--HIGHLY IMPORTANT TO THE WIDESPREAD CONTACT ESSENTIAL TO THE MISSION'S EFFECTIVENESS IN SUPPORT OF US OBJECTIVES WITH RESPECT TO RHODESIA, NAMIBIA AND SOUTH AFRICA-- HAVE BEEN GENERALLY ADEQUATE AND PRUDENTLY EXPENDED. REDUCTION IN THESE FUNDS BELOW THE FY-78 LEVEL WOULD CLEARLY HANDICAP THE PURSUIT OF OUR PRIMARY POLITICAL GOALS. FUNDS ALLOCATED TO REGIONAL TRAVEL HAVE BEEN SUFFICIENT, THOUGH PERSONNEL OFFICE RESPONSIBILITIES JUST ACQUIRED FOR FOUR ADDITIONAL COUNTRIES WILL STRETCH THIS RESOURCE AND CALL FOR AN INCREASE IN TRAVEL FUNDS TO MAINTAIN THE PRESENT LEVEL OF PERSONNEL SERVICE OVERALL. REDUCTION BELOW THE FY-78 ALLOCATION WOULD, OF COURSE, AFFECT REGIONAL SERVICES GENERALLY.

4. EQUIPMENT: THE EMBASSY PLANS TO LEASE OF RECORD-KEEPING EQUIPMENT-IBM OFFICE SYSTEM SIX. THIS WILL ENABLE US TO MAINTAIN ACCURATE, COMPREHENSIVE, CURRENT AND READILY-AVAILABLE RECORDS ON PERSONNEL, SUPPLIES, INVENTORIES, LEASES, ETC., NOT ONLY FOR SOUTH AFRICA BUT EVENTUALLY FOR NEIGHBORING POSTS AS WELL. IT WILL MARKEDLY IMPROVE THE QUALITY AND THE SPEED OF ADMINISTRATION.
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TIVE SERVICES. ON THE COMMUNICATIONS SIDE, THE MISSION WILL WISH TO ACQUIRE ON-LINE EQUIPMENT FOR CAPE TOWN IF THAT POST MOVES TO NEW QUARTERS.

PART II

OTHER AGENCIES (STADIS)

1. ICA IS THE AGENCY WITH THE MOST SIGNIFICANT

SUPPORTIVE ROLE IN THE MISSION'S OVERALL EFFORTS IN SOUTH AFRICA. ITS OPERATIONS ARE ESSENTIAL IN REACHING ALL ETHNIC GROUPS AND IN IMAGE-BUILDING WITH KEY LEADERS. THE AGENCY BRANCHES IN THE MAIN URBAN CENTERS OF JOHANNESBURG, DURBAN AND CAPE TOWN, PLUS THE UNIQUE READING ROOM IN SOWETO--THE COUNTRY'S LARGEST BLACK TOWNSHIP--ARE WINDOWS ON THE US FOR THOUSANDS OF SOUTH AFRICANS, ESPECIALLY THE YOUTH. A FUNCTION OF CENTRAL IMPORTANCE IS ICA'S ADMINISTRATION OF OUR SUBSTANTIAL CULTURAL AND EDUCATIONAL EXCHANGE PROGRAM. CULTURAL, LIBRARY, PLACEMENT AND OTHER ACTIVITIES ARE TAILORED TO REACH THE WHITE, BLACK, COLORED AND INDIAN AUDIENCES MOST IMPORTANT TO OUR PURPOSES. OUTSIDE THE US MISSION, FEW IF ANY DIPLOMATIC MISSIONS ARE ENGAGED IN CREATING OPPORTUNITIES FOR MEANINGFUL CONTACT ACROSS THE BARRIERS OF APARTHEID AMONG SOUTH AFRICA'S RACIAL GROUPS. IN THE INTEREST OF AVOIDING RACIAL CONFLICT AND IMPROVING THE HUMAN RIGHTS ENVIRONMENT IN SOUTHERN AFRICA, THESE ACTIVITIES SERVE WELL OUR OBJECTIVES OF ENCOURAGING CONSTRUCTIVE SOUTH AFRICAN DIALOGUE WITH US AND ACROSS THE RACIAL LINES, PERSUADING THE WHITE LEADERSHIP OF THE NEED FOR CHANGE (PROGRESSIVE ELIMINATION OF INSTITUTIONALIZED POLITICAL, SOCIAL AND ECONOMIC DISCRIMINATION AND AMELIORATION OF

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SECURITY LAWS AND OF RESTRAINTS ON FREEDOM OF THE PRESS, OF ASSEMBLY AND OF MOVEMENT), AND SECURING SUPPORT FOR PEACEFUL AND INTERNATIONALLY ACCEPTABLE SOLUTIONS TO THE NAMIBIAN AND RHODESIAN PROBLEMS. AUGMENTATION OF ICA LOCAL STAFF BY 6 WOULD MAKE MORE EFFECTIVE OUR PURSUIT OF THESE OBJECTIVES BY ENABLING MUCH CLOSER CONTACT WITH THE NATION'S LARGEST TRIBAL GROUPING, THE ZULUS, THROUGH A READING ROOM IN THE NATAL TOWNSHIP OF UMLAZI (NEXT IN SIZE TO SOWETO WHERE OUR EXISTING READING ROOM HAS BEEN HIGHLY SUCCESSFUL; PROVIDING AN ICA PUBLIC FACILITY AT THE SEAT OF GOVERNMENT, PRETORIA, WHERE NONE NOW EXISTS; AND MAKING POSSIBLE OPTIMAL UTILIZATION OF THE NOW EXPANDED AND IMPROVED ICA BRANCH IN CAPE TOWN WHICH IS THE CENTER OF THE COLORED COMMUNITY AND THE COUNTRY'S POLITICAL CAPITAL WHEN PARLIAMENT IS IN SESSION 5-6 MONTHS EACH YEAR.

2. THE DEFENSE ATTACHE OFFICE MAINTAINS A LOW-PROFILE LIAISON WITH THE SOUTH AFRICAN DEFENSE FORCES (SADF). THIS HELPS US KEEP IN TOUCH WITH DEVELOPMENTS IN THE SADF AND PROVIDES SOME USEFUL INTELLIGENCE, PARTICULARLY ON MARITIME MOVEMENTS AROUND THE CAPE. THOUGH MILITARY ASSOCIATION WITH US IS IMPORTANT TO THE SOUTH AFRICANS, INTELLIGENCE ACQUISITION HAS BEEN

LESS THAN MIGHT BE THE CASE IF THE LIAISON WERE CLOSER,
THERE WERE NO LIMITS ON HIGH-LEVEL MILITARY OFFICER
EXCHANGES, AND NO ARMS EMBARGO. THE ATTACHE AIRCRAFT
HAS BEEN AT THE DISPOSAL OF THE EMBASSY AND ITS
AVAILABILITY FOR VISITING VIP TRAVELERS HAS BEEN VALUABLE.

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ACTION MMO-02

INFO OCT-01 AF-10 ISO-00 SS-15 SP-02 PM-05 A-01 PER-01
HA-05 INR-10 L-03 PA-01 ABF-01 SY-05 OC-06 CCO-00
FBO-02 EB-08 SIG-03 /081 W
-----106493 301301Z /45

P 291900Z JUN 78

FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC PRIORITY 1579

C O N F I D E N T I A L SECTION 7 OF 7 PRETORIA 3692

STADIS////////////////////////////////////

(APPLICABLE ONLY TO PART II ON OTHER AGENCIES)

3. THE USAF ENLISTED MAN (SAMTEC) IS RESPONSIBLE FOR
SUPPORTING DETACHMENT 1 OF THE SPACE AND MISSILE TEST
CENTER. THE USAF ALSO HAS A VETERINARIAN IN SOUTH AFRICA
ON A STUDY/RESEARCH PROGRAM WITH THE SADF.

4. THE USMC PROVIDES SECURITY FOR EMBASSY PRETORIA
AND CAPE TOWN.

5. THE AGRICULTURAL ATTACHE'S OPERATION IS A MODEST
ONE. THOUGH AGRICULTURALLY SOUTH AFRICA IS ONLY OF
MODERATE SIGNIFICANCE, THE ATTACHE HAS REGIONAL RESPONSIBILITIES AS WELL AND A FAIRLY HEAVY SCHEDULE OF ANNUAL REPORTS. HE IS ALMOST ENTIRELY DEVOTED TO RESPONDING TO AGRICULTURE DEPARTMENT REQUIREMENTS AND HIS FUNCTIONS ARE NOT CLOSELY LINKED TO WIDER US OBJECTIVES. IF ADDITIONAL RESOURCES WERE AVAILABLE OR AGRICULTURE'S DEMANDS COULD BE REDUCED, THE ATTACHE MIGHT BE ABLE TO CONTRIBUTE IN SUCH AREAS AS CONDITIONS OF BLACK FARM WORKERS AND THE AGRICULTURAL PROSPECTS FOR THE HOMELANDS. WITH GOOD SUPPORTING STAFF, THE AGRICULTURAL ATTACHE IS ABLE TO MEET MINIMUM NEEDS.

6. THE HIGHLY SPECIALIZED FUNCTION OF THE IRS OFFICE

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IN JOHANNESBURY COVERS MOST OF AFRICA AND, EXCEPT FOR PROVIDING TAX ASSISTANCE TO US BUSINESSES, BEARS NO RELATIONSHIP TO OUR OBJECTIVES IN SOUTH AFRICA.

LEAST IMPORTANT ACTIVITIES (STADIS)

LISTING IN RANK ORDER OF ACTIVITIES OR PORTIONS OF ACTIVITIES LEAST IMPORTANT TO MISSION GOALS, OBJECTIVITIES, AND ESSENTIAL SERVICES.

1. THE USAF VETERINARIAN PROGRAM WITH THE SADF. WE ARE NOT IN A POSITION TO EVALUATE THE IMPORTANCE TO THE US OF THE USAF VETERINARIANS WORK, BUT THIS PROGRAM DOES NOT SERVE OUR OBJECTIVES AND IS INCONSISTENT WITH THE NATURE OF OUR PRESENT RELATIONSHIP TO THE SADF.

2. THE IRS OFFICE IN JOHANNESBURG. THIS SPECIALIZED ACTIVITY SERVES US BUSINESS ONLY, BEARS NO RELATIONSHIP TO OUR OBJECTIVES, AND IS NOT ESSENTIAL.

3. SAMTEC LIAISON OFFICE. THIS ACTIVITY EXISTS SOLELY TO SUPPORT THE MAC FLIGHTS TO SOUTH AFRICA EVERY TWO WEEKS WITH CARGO CONSISTING LARGELY OF SOME SUPPLIES FOR MISSILE TRACKING STATION 13 (WHICH CONTINUES ON A MAINTENANCE BASIS ONLY, AND DAO HHE. WE BELIEVE IT LIKELY THAT DAO COULD PROVIDE THIS SUPPORT.

4. TWO OFFICERS AND FIVE ENLISTED PERSONNEL OF THE 12-MAN DAO. REDUCTION TO THREE OFFICERS (ALL QUALIFIED TO FLY THE DAO AIRCRAFT), ONE ENLISTED FLIGHT ENGINEER AND ONE ENLISTED ADMINISTRATIVE ASSISTANT WOULD BE MORE CONSISTENT WITH OUR RELATIONSHIP TO THE SADF,
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PERMIT CONTINUATION OF THE MOST ESSENTIAL OF THE ALREADY SEVERELY LIMITED ACTIVITY IN WHICH THE MILITARY ATTACHES CAN ENGAGE, AND MAINTAIN THE DAO AIRCRAFT WHICH AT THE PRESENT TIME SERVES OUR OBJECTIVES. ANY DAO REDUCTION ON SUCH A SCALE SHOULD BE HANDLED IN A MANNER CAREFULLY CALCULATED TO SERVE OUR POLITICAL PURPOSES.

5. AGRICULTURAL ATTACHE. THIS ACTIVITY SERVES ONLY

MARGINALLY OUR AGREED OBJECTIVES. THE AGRICULTURE DEPARTMENT IS IN THE BETTER POSITION TO JUDGE HOW ESSENTIAL THIS ACTIVITY IS TO US INTERESTS, BUT IT MAY WELL BE POSSIBLE FOR THE MOST CRITICAL WORK TO BE DONE BY AN EXPERIENCED LOCAL EMPLOYEE (E.G., THE PRESENT AGRICULTURAL SPECIALIST) UNDER THE GENERAL SUPERVISION OF THE ECONOMIC COUNSELOR.

6. TWO EMBASSY ADMINISTRATIVE SUPPORT POSITIONS. WE ESTIMATE SUCH REDUCTION WOULD BE FEASIBLE DUE TO REDUCED REQUIREMENTS IF THE OTHER ACTIVITIES LISTED ABOVE WERE TERMINATED.
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NNN

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